Friday, July 15, 1977

TEN O'CLOCK A.M.

Prayers by the Rev. H. M. Hunter.

Mr. Barrett asked leave of the House to move Motion 13. Leave was not granted.

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

The Committee rose and reported progress. Report to be considered at the next sitting. Committee to sit again at the next sitting.

The Chairman further reported that, on the motion that the Committee rise and report progress, the Committee had divided, and recommended that the division be recorded in the Journals of the House.

By leave of the House, on the motion of the Hon. J. R. Chabot, the Rules were suspended and it was Ordered that the said division be recorded as follows:

	200	YEAS—15	
Wallace, B.	Skelly	Lauk	Stupich
Barber	Sanford	Nicolson	King
Brown	Wallace, G. S.	Lea	Barrett
Lockstead	Gibson	Dailly	
	1	NAYS—25	
Veitch	Calder	Phillips	Nielsen
Strongman	Fraser	Kempf	Bawlf
Rogers	Curtis	Kahl	Mair
Mussallem	Chabot	Haddad	Williams
Loewen	Wolfe	Davidson	McClelland
Bawtree	Bennett	Vander Zalm	Waterland
Shelford			

The Chairman further reported that in consideration of Vote 129 the Committee had divided on a motion that the Chairman leave the chair, and recommended that the division be recorded in the Journals of the House.

By leave of the House, on the motion of Mr. Barrett, the Rules were suspended and it was Ordered that the said division be recorded as follows:

	Y	EAS-15	
Wallace, B.	Skelly	Lauk	Stupich
Barber	Sanford	Nicolson	King
Brown	Wallace, G. S.	Lea	Barrett
Lockstead	Gibson	Dailly	
	N	TAYS—23	
Veitch	Shelford	Gardom	Vander Zalm
Strongman	Calder	Phillips	Nielsen
Rogers	Fraser	Kempf	Mair
Mussallem	Chabot	Kahl	McClelland
Loewen	Wolfe	Haddad	Waterland
Bawtree	Bennett	Davidson	

By leave, the Hon. G. B. Gardom (Attorney-General) made a statement relating to the qualification of certain Members of the House to sit and vote in the Legislative Assembly and asked leave to move a motion as follows:

Moved by the Hon. G. B. Gardom and seconded by the Hon. L. A. Williams—

That this House instruct the Committee of Selection appointed on the 13th day of January last to name a Special Committee to decide whether or not the Honourable 1st Member for Victoria, or the Honourable Member for Boundary-Similkameen, or the Honourable Member for Coquitlam has sat or voted in the Legislative Assembly when he was disqualified from so doing in consequence of his participation in the UBCM-Provincial housing study instituted by the Minister of Municipal Affairs and Housing and to which recent reference has been made in the Legislative Assembly, and to report its findings to the House:

And that the Special Committee be authorized

- (a) to commence sitting forthwith and to sit during sittings of the Legislative Assembly and during any period during which the Legislative Assembly is adjourned; and
- (b) to request if it deems necessary during its hearings the opinion of a Judge of the Supreme Court of British Columbia on any question of law:

And be authorized and required to allow representations of any person by counsel and examination and cross-examination of witnesses.

By leave, Mr. Barrett made a statement.

By leave, Mr. Gibson made a statement.

By leave, Mr. Wallace made a statement.

Upon leave being asked to move the motion, leave was not granted.

Resolved, That the House, at its rising, do stand adjourned until 2 o'clock p.m. on Monday next.

And then the House adjourned at 1.20 p.m.

Monday, July 18, 1977

Two o'clock P.M.

Prayers by the Rev. H. W. Schroeder.

Order called for "Oral Questions by Members."

Mr. Barrett asked leave of the House to move Motion 13. Leave was not granted.

By leave, Mr. Cocke tabled copy memoranda relating to ICBC Claim No. 1961075.

By leave, the Hon. G. B. Gardom (Attorney-General) made a statement relating to Oakalla Correctional Centre.

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

The Committee rose and reported progress. Report to be considered at the next sitting. Committee to sit again at the next sitting.

Resolved, That the House, at its rising, do stand adjourned until 8 o'clock p.m. today.

The Hon. G. B. Gardom (Attorney-General) presented the Fifty-fifth Annual Report of the Liquor Administration Branch of the Department of the Attorney-General covering the fiscal year ended March 31, 1976.

100 Mrs. Wallace asked the Hon. the Minister of Agriculture the following questions:

With respect to the Farm Income Assurance Program-

- 1. What was the effective starting date for each commodity or commodity group covered?
- 2. To the latest date available, what was the premium balance with respect to each commodity?
- 3. To the latest date available, how many participants are there in each commodity plan?

The Hon. J. J. Hewitt replied as follows:

	Question 1	Question 2	Question 3
Name of Program	Start Date	As of June 30, 1977, Deficit of Producer Plus Government Premiums to Indemnities	Number of Participants
		\$	
Beef	1974 crop-year	8,605,919.56	2,234
Blueberry	1975 crop-year	214,130.89	111
Broiler hatching egg	1974 crop-year	34,616.54	36
Commercial egg	1975 crop-year	810,315.601	182
Dairy.	December 1973	4,390,633.02	1,201
Field tomato	1974 crop-year	20,749.45	34
Greenhouse crops	1974 crop-year	282,050.67	92
Potato	1975 crop-year		1222
Raspberry	1976 crop-year		163
Sheep	40==		112
Swine	1974 crop-year	205,504.07	68
Tree fruits:			
Apples	1973 crop-year		
Pears, cherries, aprice	ots,		
prunes, peaches	1974 crop-year	6,733,851.94	1,748
g to ICBC Claim No.	Totals	19,677,140.54	6,103
1 Camera sial area Sumbus			TANK TORK

¹ Commercial eggs—Surplus.

² Estimated.

Monday, July 18, 1977

EIGHT O'CLOCK P.M.

The Hon. G. B. Gardom presented to Mr. Speaker a Message from His Honour the Lieutenant-Governor, which read as follows:

Walter S. Owen
Lieutenant-Governor

The Lieutenant-Governor transmits herewith Bill (No. 74) intituled Attorney-General Statutes Amendment Act, 1977 and recommends the same to the Legislative Assembly.

Government House, July 15, 1977.

By leave of the House, Bill introduced and read a first time. Second reading at the next sitting after today.

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

- 129. Resolved, That a sum not exceeding \$101,012 be granted to Her Majesty to defray the expenses of Ministry of Forests, Minister's Office, to 31st March 1978.
- 130. Resolved, That a sum not exceeding \$19,421,832 be granted to Her Majesty to defray the expenses of Ministry of Forests, Ministry Administration Program, to 31st March 1978.
- 131. Resolved, That a sum not exceeding \$9,830,468 be granted to Her Majesty to defray the expenses of Ministry of Forests, Engineering Support Services Program, to 31st March 1978.
- 132. Resolved, That a sum not exceeding \$591,742 be granted to Her Majesty to defray the expenses of Ministry of Forests, Public Information Services Program, to 31st March 1978.
- 133. Resolved, That a sum not exceeding \$8,055,875 be granted to Her Majesty to defray the expenses of Ministry of Forests, Resource Management Program, to 31st March 1978.
- 134. Resolved, That a sum not exceeding \$522,569 be granted to Her Majesty to defray the expenses of Ministry of Forests, Special Studies Program, to 31st March 1978.
- 135. Resolved, That a sum not exceeding \$20,853,993 be granted to Her Majesty to defray the expenses of Ministry of Forests, Reforestation Program, to 31st March 1978.
- 136. Resolved, That a sum not exceeding \$2,800,000 be granted to Her Majesty to defray the expenses of Ministry of Forests, Research Program, to 31st March 1978.
- 137. Resolved, That a sum not exceeding \$9,202,000 be granted to Her Majesty to defray the expenses of Ministry of Forests, Fire Suppression Program, to 31st March 1978.

- 138. Resolved, That a sum not exceeding \$10,100,000 be granted to Her Majesty to defray the expenses of Ministry of Forests, Forest Protection Program, to 31st March 1978.
- 139. Resolved, That a sum not exceeding \$6,000,000 be granted to Her Majesty to defray the expenses of Ministry of Forests, Inventory Program, to 31st March 1978.
- 140. Resolved, That a sum not exceeding \$9,800,000 be granted to Her Majesty to defray the expenses of Ministry of Forests, Scaling Program, to 31st March 1978.
- 141. Resolved, That a sum not exceeding \$2,000,000 be granted to Her Majesty to defray the expenses of Ministry of Forests, Range Management Program, to 31st March 1978.

142. Resolved, That a sum not exceeding \$7,000,000 be granted to Her Majesty to defray the expenses of Ministry of Forests, Forest Development Roads Program, to 31st March 1978.

143. Resolved, That a sum not exceeding \$2,500,000 be granted to Her Majesty to defray the expenses of Ministry of Forests, Reservoir Waterway Improvements Program, to 31st March 1978.

144. Resolved, That a sum not exceeding \$1,689,621 be granted to Her Majesty to defray the expenses of Ministry of Forests, Building Occupancy Charges, to 31st March 1978.

145. Resolved, That a sum not exceeding \$535,000 be granted to Her Majesty to defray the expenses of Ministry of Forests, Computer and Consulting Charges, to 31st March 1978.

The Committee reported the Resolutions. Report to be considered at the next sitting. Committee to sit again at the next sitting.

Resolved, That the House, at its rising, do stand adjourned until 2 o'clock p.m. tomorrow.

Mr. Speaker delivered his reserved decision relating to the matter of privilege previously raised by the Honourable Member for North Vancouver-Capilano, as follows:

Honourable Members:

The Honourable Member for North Vancouver-Capilano rose on a matter which he indicated might be either a point of order or a point of privilege in regard to the proceedings of the Select Standing Committee on Public Accounts and Economic Affairs. He claimed that a motion passed in the Committee conflicts with the position of the Chairman. The motion reads as follows:

"That the Chair, on receipt of a certificate regarding the summoning of a witness, contact the Committee for the purpose of determining by way of an agenda the time, or times, which would be set aside for such hearing, and such agenda to be arrived at by the consensus of the whole Committee under Motion."

And the Member alleges that it conflicts with Standing Order 72 (1).

Firstly, a previous Speaker's ruling found in the 1970 Journals at page 202 makes it clear that questions of procedure arising in Committee are not to be raised in the House by way of points of privilege as they are points of order to be dealt with in Committee. I would also refer the Members to previous decisions found in the 1968 Journals at pages 52–53, and at page 118.

I would draw the attention of the Members to the following passage which appears in the 17th edition of May, at page 248: "The opinion of the Speaker cannot be sought in the House about any matter arising or likely to arise in a committee. The Speaker is always ready to advise Members of all parties who consult him privately, whether upon any action which they propose to take in the House or upon any questions of order which are likely to arise in its proceedings." The same remarks apply to proceedings in Committee.

Secondly, I feel however, that the points raised by the Honourable Member do require comment in so far as they concern the very structure of Committees of the House. The Member infers from Standing Order 72 that the Chairman of the Public Accounts Committee must have a special status with regard to control of the agenda before that Committee. In 1963, the proceedings of the same Committee were called into question with respect to the same point and the then Speaker ruled as follows:

"This afternoon the Leader of the Opposition raised two questions of House privilege. The first of these was as to whether the Chairman of the Select Standing Committee on Public Accounts and Printing may, on his own initiative, arrange the proceedings of the Committee. The Chairman of any committee may, in order to facilitate the work of the committee, make certain preliminary arrangements; however, only the committee is competent to direct the performance of its own functions within the Rules and within the terms of reference by the House. It is true that the Chairman may summons a witness without instructions from the committee, and the power to do the same thing by a slightly different method is available to each and every member of the committee, but whether or not the witness may be heard is for the committee to decide (vide Standing Order 72 (1))."

In view of the foregoing and the comments of Dawson in his text "Procedure in the Canadian House of Commons" at page 226, it seems that the Chairman of the Select Standing Committee on Public Accounts and Economic Affairs is bound by the same rules of procedure as the Chairman of any other Select Standing Committee and does not have powers not possessed by other chairmen as suggested by the Honourable Member.

I trust that these references will be of assistance to the Members in regard to the proceedings of the Select Standing Committees of the House.

D. E. SMITH, Speaker

Mr. Speaker delivered his reserved decision relating to the matter of privilege previously raised by the Honourable Member for Revelstoke-Slocan, as follows: *Honourable Members:*

On July 12 last, the Honourable Member for Revelstoke-Slocan rose on a matter of privilege in his words "with respect to the custody and authority for the Hansard recording equipment." The Honourable Member stated that, and again I quote, "in Public Accounts Committee a resolution was moved by the Member for Coquitlam, seconded and approved that the previous Public Accounts Committee minutes and verbatim reporting through the Hansard equipment of a meeting which was conducted on June 29, be destroyed." The secretary of the committee in question stated in the House that, and I quote, "the motion was not to destroy any tapes" and the Honourable Member agreed to provide me with a copy of the minutes relating to the matter. These minutes read as follows, and again I quote, "On a motion by Mr. Kerster, seconded by Mr. Kahl, the following motion was presented: That Hansard recordings for the meeting held June 28th, 1977, and

all Minutes be struck from the record, as no quorum existed and, therefore, no legally constituted meeting could be held. The motion was carried with the following vote: Voting aye: Messrs. Veitch, Kahl, Loewen, Phillips, Bawlf, Fraser, Calder, and Kerster. Voting nay: Messrs. Stupich, Gibson, King, and Wallace."

The Honourable Member for Revelstoke-Slocan interprets the motion to mean "destruction" of the records in question and the Honourable Member for Burnaby-Willingdon disagrees with that interpretation. It is not for the Speaker to settle such a dispute between Honourable Members (see citation 113 of Beauschesne's 4th edition) and if the matter is to be pursued further it should be in the Committee itself.

However, as the Honourable Member for Revelstoke-Slocan quite rightly points out, Standing Order 129 (1) provides that the magnetic-tape record of debates in the House and all Committees of the House "shall be under the control and custody of Mr. Speaker" and the Chair would most certainly intervene with severity if there should be any improper interference with such control and custody.

Accordingly, the matter is for the Committee to resolve, having regard to my reference to Standing Order 129 (1), and my comments relative to proceedings within Select Standing Committees.

D. E. SMITH, Speaker

And then the House adjourned at 11.12 p.m.

Tuesday, July 19, 1977

Two o'clock P.M.

Prayers by Capt. J. Wilder.

The Hon. J. R. Chabot presented to Mr. Speaker a Message from His Honour the Lieutenant-Governor, which read as follows:

WALTER S. OWEN
Lieutenant-Governor

The Lieutenant-Governor transmits herewith Bill (No. 73) intituled *Mineral Act* and recommends the same to the Legislative Assembly.

Government House, July 15, 1977.

By leave of the House, Bill introduced and read a first time. Second reading at the next sitting after today.

By leave, Mr. Cocke tabled a copy letter relating to ICBC Claim No. 1961075.

Mr. Wallace asked leave of the House to move Motion 14. Leave was not granted.

Mr. Barrett asked leave of the House to move Motion 13. Leave was not granted.

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

The Committee rose and reported progress. Report to be considered at the next sitting. Committee to sit again at the next sitting.

Resolved, That the House, at its rising, do stand adjourned until 2 o'clock p.m. tomorrow.

By leave, the Hon. H. A. Curtis (Minister of Municipal Affairs and Housing) tabled a letter from Mr. W. J. Webb, President, Housing Corporation of British Columbia, dated July 19, relating to the sale of Crown Lumber Limited.

And then the House adjourned at 6.01 p.m.

Wednesday, July 20, 1977

Two o'clock P.M.

Prayers by the Rev. T. Fellows.

Order called for "Oral Questions by Members."

By leave, Mr. *Macdonald* tabled copy correspondence relating to ICBC Claim Nos. 1959443 and 1958660.

By leave, the Hon. P. L. McGeer (Minister of Education) tabled documents relating to ICBC Claim No. 1961075.

Mr. Gibson rose on a point of order, namely, pursuant to Standing Order 39, Motion 15 be called forthwith.

Mr. Speaker stated he was of the opinion that Standing Order 39 was not being offended, but he would nevertheless give the matter further consideration.

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

The Committee rose and reported progress. Report to be considered at the next sitting. Committee to sit again at the next sitting.

1977

The Chairman further reported that on Ms. *Brown's* motion that the Committee rise and report progress the Committee had divided, and recommended that the division be recorded in the Journals of the House.

By leave of the House, on the motion of Mr. Barrett, the Rules were suspended and it was Ordered that the division be recorded as follows:

YEAS—19

Wallace, B.	D'Arcy	Lauk	Stupich
Barber	Skelly	Nicolson	King
Brown	Santord	Lea	Barrett
Barnes	Wallace, G. S.	Cocke	Macdonald
Lockstead	Gibson	Dailly	

NAYS-23

Veitch	Wolfe	Kahl	Mair
Strongman	Bennett	Haddad	McClelland
Mussallem	McCarthy	Davidson	Hewitt
Bawtree	Lloyd	Vander Zalm	Davis
Chabot	Kerster	Nielsen	Waterland
McGeer	Kempf	Bawlf	

Resolved, That the House, at its rising, do stand adjourned until 8 o'clock p.m. today.

And then the House adjourned at 5.58 p.m.

Wednesday, July 20, 1977

EIGHT O'CLOCK P.M.

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

The Committee rose and reported progress.

Report to be considered at the next sitting.

Committee to sit again at the next sitting.

Resolved, That the House, at its rising, do stand adjourned until 2 o'clock p.m. tomorrow.

And then the House adjourned at 11 p.m.

Thursday, July 21, 1977

TWO O'CLOCK P.M.

Prayers by the Rev. W. E. Greenhalgh.

By leave, Mr. Cocke made a statement relating to ICBC Claim No. 1961075.

By leave, Mr. Cocke tabled copy documents referred to in his statement relating to ICBC Claim No. 1961075.

By leave, the Hon. *Grace McCarthy* (Provincial Secretary and Minister of Travel Industry) tabled the Report on Public Inquiry, Corporation of the District of Matsqui, by Alfred O. Hood, dated July 11, 1977.

Order called for "Oral Questions by Members."

By leave of the House, on the motion of the Hon. G. B. Gardom, the House proceeded to consideration of Motions numbered 13 and 15 on the Order Paper.

Mr. Speaker requested that the Deputy Speaker take the chair.

13 Mr. Barrett moved—

That this House has lost confidence in the Speaker by reason of his failure to allow a *prima facie* case of contempt of the House to be examined by a committee of privileges and his failure to give proper or any reason for his decision, thereby interfering with the right of the House to vindicate its rights and dignities.

A debate arose.

The Honourable 1st Member for Vancouver South assumed the chair.

Upon a point of order being raised by Mr. Stupich, the Speaker declared a recess of five minutes in order to consider the point raised.

FIVE O'CLOCK P.M.

The Speaker delivered a decision as follows:

"The Speaker had earlier ruled that the scope of debate on this motion is restricted to the correctness of the ruling referred to in the motion and that reference to other rulings or events is not in order.

"The debate, in other words, is restricted to the ruling in question and that ruling only.

"The Chair is of the opinion that reference to evidence directly related to the circumstances surrounding the complaint of breach of privilege in argument to *test* the validity of the Speaker's findings of fact is not contrary to the earlier ruling of the Chair.

"However, the evidence must be directly related to the motion and the findings of the Speaker, whether the evidence referred to either supports or does not support the Speaker's ruling, so long as it directly relates to circumstances surrounding the motion and the Speaker's ruling."

The debate continued.

The Speaker's attention was drawn to the clock.

On the motion of Mr. Lauk, the debate was adjourned to the next sitting of the House.

Resolved, That the House, at its rising, do stand adjourned until 10 o'clock a.m. tomorrow.

And then the House adjourned at 6.03 p.m.

Friday, July 22, 1977

TEN O'CLOCK A.M.

Cocke

Prayers by the Rev. D. E. F. Moulden.

Order for Committee of Supply called.

By leave, the House proceeded to "Adjourned Debates on Motions."

The House resumed the adjourned debate on Motion 13, standing in the name of Mr. Barrett.

The debate continued.

The House divided.

Wallace, B.

Motion negatived on the following division:

Lockstead

YEAS-16

Wallace, G. S.

Barber	Skelly	Gibson	Stupich
Brown	Sanford	Lauk	Barrett
Barnes	Levi	Lea	Macdonald
		Nays—27	
Veitch	Calder	Gardom	Bawlf
Strongman	Fraser	McCarthy	Mair
Mussallem	Curtis	Lloyd	Williams
Loewen	Chabot	Kempf	Hewitt
Bawtree	McGeer	Kahl	Davis
Jordan	Wolfe	Haddad	Waterland
Shelford	Bennett	Nielsen	

On the motion of the Hon. G. B. Gardom, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

The Chairman's attention was drawn to the clock. The Committee rose and reported progress. Report to be considered at the next sitting. Committee to sit again at the next sitting.

Resolved, That the House, at its rising, do stand adjourned until 2 o'clock p.m. on Monday next.

By leave, Mrs. Wallace tabled a copy statement of Mr. G. Parker referred to during oral question period on July 21.

And then the House adjourned at 1.02 p.m.

Monday, July 25, 1977

Two o'clock P.M.

Prayers by the Rev. H. Pendray.

The Hon. S. Bawlf presented to Mr. Speaker a Message from His Honour the Lieutenant-Governor, which read as follows:

WALTER S. OWEN
Lieutenant-Governor

Macdonald

The Lieutenant-Governor transmits herewith Bill (No. 77) intituled *Heritage Conservation Act* and recommends the same to the Legislative Assembly.

Government House, July 22, 1977.

By leave of the House, Bill introduced and read a first time. Second reading at the next sitting after today.

Order called for "Oral Questions by Members."

Order for Committee of Supply called.

By leave of the House, on the motion of the Hon. G. B. Gardom, the House proceeded to consideration of Motion 15 on the Order Paper.

A debate arose.

D'Arcy

The House divided.

Motion agreed to on the following division:

Wallace, G. S.

YEAS-28

Dailly

	1 EAS20	
Jordan	Bennett	Vander Zalm
Shelford	Gardom	Nielsen
Calder	Phillips	Mair
Fraser	McCarthy	Williams
Curtis	Lloyd	McClelland
McGeer	Kempf	Davis
Wolfe	Davidson	Waterland
	Nays—16	
Skelly	Gibson	Stupich
Sanford	Nicolson	King
Levi	Lea	Barrett
	Shelford Calder Fraser Curtis McGeer Wolfe Skelly Sanford	Shelford Gardom Calder Phillips Fraser McCarthy Curtis Lloyd McGeer Kempf Wolfe Davidson NAYS—16 Skelly Gibson Sanford Nicolson

On the motion of the Hon. G. B. Gardom, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

Without the Committee rising, the Chairman reported to Mr. Speaker that during consideration of Vote 158 the Chairman had ruled that the 1st Member for Vancouver South be recognized, and that his ruling had been challenged.

Upon appeal to the House, the Chairman's ruling was sustained.

The Committee rose and reported progress. Report to be considered at the next sitting. Committee to sit again at the next sitting.

Resolved, That the House, at its rising, do stand adjourned until 8 o'clock p.m. today.

Mr. Levi rose on a matter of privilege relating to press advertisements for personnel prior to passage of Bill (No. 44) presently before the House.

Mr. Speaker reserved his decision.

And then the House adjourned at 6.02 p.m.

Monday, July 25, 1977

EIGHT O'CLOCK P.M.

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

The Chairman's attention was drawn to the clock. The Committee rose and reported progress. Report to be considered at the next sitting. Committee to sit again at the next sitting.

Resolved, That the House, at its rising, do stand adjourned until 2 o'clock p.m. tomorrow.

And then the House adjourned at 11.03 p.m.

Tuesday, July 26, 1977

Two o'clock P.M.

Prayers by the Rev. E. E. Austin.

The Hon. E. M. Wolfe (Minister of Finance) rose on a matter of privilege and made a statement relating to the press advertisements referred to by the 2nd Member for Vancouver-Burrard on July 25.

Order called for "Oral Questions by Members."

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

The Committee rose and reported progress. Report to be considered at the next sitting. Committee to sit again at the next sitting.

The Chairman further reported a division on an amendment moved by Mr. *Cocke* as follows:

"That the salary of the Hon. the Minister of Education, as provided for in Vote 158, be reduced by \$1 to the sum of \$23,999."

The Committee recommended that the division be recorded in the Journals of the House.

By leave of the House, on the motion of Mr. Cocke, the Rules were suspended and it was Ordered that the said division be recorded as follows:

and it was Orai	erea that the said divi	sion of recorded as	tonows:
	Y	(EAS17	
Wallace, B. Barber Brown Lockstead D'Arcy	Skelly Sanford Levi Wallace, G. S.	Gibson Lauk Nicolson Lea	Cocke Dailly King Barrett
	N	Nays30	
Veitch Rogers Mussallem Loewen Jordan Shelford Calder Fraser	Curtis Chabot McGeer Wolfe Bennett Phillips McCarthy Lloyd	Kerster Kempf Kahl Haddad Davidson Vander Zalm Nielsen	Bawlf Mair Williams McClelland Hewitt Davis Waterland

Resolved, That the House, at its rising, do stand adjourned until 2 o'clock p.m. tomorrow.

And then the House adjourned at 6.03 p.m.

Wednesday, July 27, 1977

Two o'clock P.M.

Prayers by Pastor J. Stone.

On the motion of Mrs. Wallace, Bill (No. M 215) intituled Gasoline Tax Act 1948 Amendment Act was introduced, read a first time, and Ordered to be placed on the Orders of the Day for second reading at the next sitting after today.

Pursuant to Order, the Hon. Grace McCarthy, Chairman of the Committee of Selection, reported that the Special Committee provided for by Order of the House, made on the 25th day of July, would be composed as follows: Messrs. Schroeder (convener), Davidson, Lloyd, Veitch, the Hon. K. R. Mair, the Hon. R. H. Mc-Clelland, the Hon. L. A. Williams, Messrs. Cocke, Macdonald, Gibson, and Wallace.

Mr. King rose on a point of order, namely, that members had been named to the Special Committee without notice or consent and those Opposition members would not participate in this Committee.

Mr. Gibson rose on a point of order, namely, that as a member of the Committee of Selection, he had received no written notice of the meeting when members of the Special Committee were named.

The Hon. *Grace McCarthy* made a statement relating to a meeting of the Committee, held on June 26, when it was confirmed that a further meeting would be held today to finalize the work of the Committee.

Mr. King rose on a further point of order, namely, that he had given no undertaking to meet again.

Mr. Barrett rose on a point of order relating to Standing Order 69 (2), and stated that notice had been given on behalf of the Official Opposition that, in principle, none of the Opposition members would serve on the Committee.

The Hon. R. H. McClelland requested Mr. Speaker, when considering the effect of Standing Order 69 (2), to take cognizance of the fact that one member of the Official Opposition and the Leader of the Liberal Party attended two meetings of the Committee of Selection with proposals as to the make-up of the Committee, thereby indicating they were prepared to serve on a committee which was of their construction and therefore could not be heard to now say that Standing Order 69 (2) is applicable.

The Hon. W. R. Bennett (Premier) rose on a point of order, namely, whether there is a duty on members to serve on Committees of the House.

Mr. Cocke rose on a point of privilege and stated that his principles would not permit him to serve on the Committee.

Mr. Speaker stated, although he was of the view that such matters arising in a committee should be settled in a committee, he would take into consideration all points of order and privilege which had been raised by Honourable Members and would report back to the House.

Order called for "Oral Questions by Members."

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

158. Resolved, That a sum not exceeding \$133,168 be granted to Her Majesty to defray the expenses of Ministry of Education, Minister's Office, to 31st March 1978.

The Committee reported the Resolution. Report to be considered at the next sitting. Committee to sit again at the next sitting.

Resolved, That the House, at its rising, do stand adjourned until 8 o'clock p.m. today.

And then the House adjourned at 6 p.m.

Wednesday, July 27, 1977

EIGHT O'CLOCK P.M.

The Hon. H. A. Curtis presented to Mr. Speaker a Message from His Honour the Lieutenant-Governor, which read as follows:

Walter S. Owen Lieutenant-Governor

The Lieutenant-Governor transmits herewith Bill (No. 75) intituled *Strata Titles Amendment Act*, 1977 (No. 2) and recommends the same to the Legislative Assembly.

Government House, July 21, 1977.

By leave of the House, Bill introduced and read a first time. Second reading at the next sitting after today.

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

159. Resolved, That a sum not exceeding \$5,064,827 be granted to Her Majesty to defray the expenses of Ministry of Education, Administration and Support Services, to 31st March 1978.

- 160. Resolved, That a sum not exceeding \$563,700,000 be granted to Her Majesty to defray the expenses of Ministry of Education, Basic Education K–XII Program, to 31st March 1978.
- 161. Resolved, That a sum not exceeding \$191,866,037 be granted to Her Majesty to defray the expenses of Ministry of Education, Post-secondary Education—Universities, to 31st March 1978.
- 162. Resolved, That a sum not exceeding \$118,633,963 be granted to Her Majesty to defray the expenses of Ministry of Education, Post-secondary Education—Community Colleges, and others, to 31st March 1978.
- 163. Resolved, That a sum not exceeding \$11,179,254 be granted to Her Majesty to defray the expenses of Ministry of Education, Student Aid Programs, to 31st March 1978.
- 164. Resolved, That a sum not exceeding \$38,300,000 be granted to Her Majesty to defray the expenses of Ministry of Education, Teachers' Pension Fund, to 31st March 1978.
- 165. Resolved, That a sum not exceeding \$195,630 be granted to Her Majesty to defray the expenses of Ministry of Education, Metric Conversion, to 31st March 1978.
- 166. Resolved, That a sum not exceeding \$10 be granted to Her Majesty to defray the expenses of Ministry of Education, Advances re Rural School Taxes—Net, to 31st March 1978.
- 167. Resolved, That a sum not exceeding \$19,209,874 be granted to Her Majesty to defray the expenses of Ministry of Education, Building Occupancy Charges, to 31st March 1978.
- 168. Resolved, That a sum not exceeding \$232,000 be granted to Her Majesty to defray the expenses of Ministry of Education, Computer and Consulting Charges, to 31st March 1978.

The Committee reported the Resolutions.
Report to be considered at the next sitting
Committee to sit again at the next sitting.

Resolved, That the House, at its rising, do stand adjourned until 2 o'clock p.m. tomorrow.

And then the House adjourned at 10.55 p.m.

Thursday, July 28, 1977

Two o'clock P.M.

Prayers by the Rev. W. Donald.

The Hon. P. L. McGeer (Minister of Education) made a statement relating to ICBC payment of Surrey Dodge Limited insurance claim.

By leave, Mr. Cocke made a statement relating to the above matter.

On the motion of the Hon. K. R. Mair, Bill (No. 80) intituled Credit Unions Amendment Act, 1977 was introduced, read a first time, and Ordered to be placed on the Orders of the Day for second reading at the next sitting after today.

Order called for "Oral Questions by Members."

By leave, the Hon. P. L. McGeer (Minister of Education) tabled a copy letter from Superintendent of Insurance to Auto Insurance Corporation of B.C., dated July 28, referred to during his statement earlier today.

By leave, the Hon. J. J. Hewitt (Minister of Agriculture) tabled information referred to in Committee of Supply relating to rental facilities applied to the Ministry of Agriculture.

The Hon. G. B. Gardom (Attorney-General) presented the Law Reform Commission Report on Civil Rights, Part V—Tort Liability of Public Bodies.

The Hon. L. A. Williams (Minister of Labour) made a statement re Canada Manpower assistance to employees of Railwest.

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

The Committee rose and reported progress. Report to be considered at the next sitting. Committee to sit again at the next sitting.

Resolved, That the House, at its rising, do stand adjourned until 10 o'clock a.m. tomorrow.

By leave, the Hon. L. A. Williams (Minister of Labour) tabled a copy of a Manpower Assessment Incentive Agreement between the Minister of Manpower and Immigration and the Minister of Labour, Province of British Columbia, dated June 22, 1977.

13 Mrs. Dailly asked the Hon. the Provincial Secretary the following question: What was the total number of employees in Government employment as at December 31, 1976?

The Hon. Grace McCarthy replied as follows:

"The total number as at December 31, 1976, was 39,139."

- **73** Mrs. Dailly asked the Hon. the Provincial Secretary and Minister of Travel Industry the following questions:
- 1. Is any superannuation being paid in addition to the \$8,164.80 ex gratia payment under Order in Council 3729, 1976, to the former British Columbia Railway Vice-president, J. S. Broadbent?
- 2. If the answer to No. 1 is yes, what is the annual amount of the super-annuation?

The Hon. Grace McCarthy replied as follows:

- "1. Yes.
- "2. The Canada Pension Plan has a specific provision in which it is statutorily provided that all information with respect to any individual contributor or beneficiary is privileged, and provincially, it is our policy that the amount of superannuation paid is regarded as being of a personal nature not for disclosure."
- **75** Mr. Lauk asked the Hon. the Minister of Economic Development the following questions:
- 1. Is any pension being paid in addition to the \$8,164.80 ex gratia payment under Order in Council 3729, 1976, to J. S. Broadbent for his period of service with the British Columbia Railway and the Pacific Great Eastern Railway?

2. If the answer to No. 1 is yes, what is the annual amount of this pension?

The Hon. D. M. Phillips replied as follows:

- "1. Please refer to the answer to question 73.
- "2. Please refer to the answer to question 73."
- **104** Ms. Sanford asked the Hon. the Minister of Human Resources the following questions:
- 1. Did the Ministry host a conference on unemployment in Campbell River on May 12, 1977?
- 2. If the answer to question 1 is yes, (a) what was the total cost of the conference; (b) what was the unemployment rate and the number of unemployed in Campbell River in May and the corresponding figure for the latest date available; (c) was the conference attended by Dianne Hartwick, Executive Assistant to the Provincial Secretary, and (or) Jack Kelly, Research Assistant to the Social Credit Caucus?
- 3. If the answer to question 2 (c) is yes, were any expenses to Ms. Hartwick or Mr. Kelly paid out of Human Resources Ministry funds?
- 4. If the answer to question 3 is yes, under what vote and with what authority?

The Hon. W. N. Vander Zalm replied as follows:

- "1. No, the Ministry did not host a conference on unemployment in Campbell River. It did host a conference May 11, 12, and the morning of May 13, for the purpose of training job finders, dealing with administrative and procedural matters affecting the job finding program (PREP) and identifying potential opportunities to assist income assistance recipients to obtain employment.
- "2. (a) The total cost of the conference pertaining to meals and lodging was \$2,067.45. In addition, there were travel costs of the various participants, but this sum is not readily available.
- "(b) The Canada Manpower Corporation and the Unemployment Insurance Commission are the only sources of information pertaining to the numbers of unemployed in Campbell River in May, June, and July. Statistics Canada has no figures available for the requested time period. The Ministry of Human Resources is in no position to research Canada Manpower and Unemployment Insurance Commission records nor does it have authority to release such information if it did have access to such records.
 - "(c) Yes, Dianne Hartwick and Jack Kelly attended the conference.

"3. No expenses were paid from Ministry of Human Resources funds for either Ms. Hartwick or Mr. Kelly.

"4. Not applicable."

And then the House adjourned at 5.57 p.m.

Friday, July 29, 1977

TEN O'CLOCK A.M.

Prayers by the Rev. D. A. Smith.

Mr. Speaker delivered a reserved decision as follows:

Honourable Members:

The 2nd Member for Vancouver-Burrard rose on a point of privilege on the 25th of July and alleged that advertisements for personnel for a "new organization to service the information processing needs of Provincial Government Departments" infringe upon the privileges of the House, because Bill (No. 44), which sets up a Systems Corporation, has not been passed.

The Minister of Finance also made a statement on the 26th day of July. . . . The Minister indicates the particular advertisements in question make no mention of the proposed Systems Corporation. They refer specifically to a "new organization" which could in effect be within the Ministry of Finance.

The Minister further indicated that computer services will be provided in a consolidated facility within the Ministry of Finance if the Systems Corporation is not created and that funds for the purpose have already been provided in Committee of Supply with the passage of Vote 5, Ministry of Finance Estimates.

It should be noted that the House has given legislative sanction to the expenditure of one third of the total supply with the *Interim Supply Act*, which was passed March 30 and given Royal Assent April 6, 1977.

In considering the question raised by the Honourable 2nd Member for Vancouver-Burrard, I draw attention to a similar matter which has already arisen this Session. I would refer the members to the portion of the decision found in Votes and Proceedings July 12, 1977, which reads as follows:

As Honourable Members know, it is the duty of the Speaker as stated in May, 18th edition, page 226, and I quote: "Under usage when a complaint of breach of privilege is raised he has to decide whether a prima facie case has been made out which would justify such proceedings taking precedence over the other business of the House."

In reaching my conclusion on the matter raised I have considered the following passage from May, 18th edition, at page 132, under the heading "Acts or Conduct Constituting Breach of Privilege or Contempt", and I quote: "It may be stated generally that any act or omission which obstructs or impedes either House of Parliament in the performance of its functions, or which obstructs or impedes any member or officer of such House in the discharge of his duty, or which has a tendency, directly or indirectly, to produce such results may be treated as a contempt even though there is no precedent of the offence."

The facts alleged do not, in my opinion, disclose any conduct tantamount to obstructing or impeding the House or any member in the discharge of his duties. I note that the Honourable Member has made no such charge but he complains

of a "contempt of the House" arising from the enumerated actions. Without going into the merits of the case one can readily conclude that it would be only prudent, if not incumbent, upon a ministry of the Government to take preparatory steps in contemplation of the passage of legislation. I cannot see that to do so would impede the House or any member thereof in the performance of their functions.

If the actions complained of were thought to be improper or unlawful per se then as stated in a ruling of Mr. Speaker Dowding (Journals 1975, page 209), "it would be a case to take up by one of several means at hand: By setting down a motion of privilege with notice, or instructing a Committee, or by normal debate as the occasion presents itself within the rules during Estimates, or when a specific Bill is called relating to this subject."

The citation of Mr. Speaker Dowding is taken from a ruling that arose out of the purchase of the *Princess Marguerite*. The same reasons apply in this instance which, because of the vote in Committee of Supply and the *Interim Supply Act*, must be considered as not going as far as the earlier case.

I cannot agree with the Honourable Member that any member has been

obstructed or impeded in the discharge of his duties.

Accordingly, I do not find a prima facie case of breach of privilege in this instance.

D. E. SMITH, Speaker

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

The Committee rose and reported progress. Report to be considered at the next sitting. Committee to sit again at the next sitting.

Resolved, That the House, at its rising, do stand adjourned until 2 o'clock p.m. on Tuesday next.

The Hon. G. B. Gardom (Attorney-General) presented the Law Reform Commission Report on the Statute of Frauds.

And then the House adjourned at 1 p.m.

Tuesday, August 2, 1977

Two o'clock P.M.

Prayers by Pastor C. R. McKnight.

Order called for "Oral Questions by Members."

By leave, the Hon. W. N. Vander Zalm (Minister of Human Resources) tabled a reply to a question asked by the Member for North Vancouver-Capilano on July 21, relating to Veterans' Disability Pension and War Veterans' Allowance.

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

The Committee rose and reported progress. Report to be considered at this sitting. Committee to sit again at this sitting.

The Hon. P. L. McGeer presented to Mr. Speaker a Message from His Honour the Lieutenant-Governor, which read as follows:

WALTER S. OWEN Lieutenant-Governor

The Lieutenant-Governor transmits herewith Bill (No. 82) intituled *Colleges and Provincial Institutes Act* and recommends the same to the Legislative Assembly.

Government House, August 2, 1977.

By leave of the House, Bill introduced and read a first time. Second reading at the next sitting after today.

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

The Committee rose and reported progress. Report to be considered at the next sitting. Committee to sit again at the next sitting.

Resolved, That the House, at its rising, do stand adjourned until 2 o'clock p.m. tomorrow.

The Hon. L. A. Williams presented to Mr. Speaker a Message from His Honour the Lieutenant-Governor, which read as follows:

Walter S. Owen Lieutenant-Governor

The Lieutenant-Governor transmits herewith Bill (No. 76) intituled Apprenticeship and Training Development Act and recommends the same to the Legislative Assembly.

Government House, July 19, 1977.

By leave of the House, Bill introduced and read a first time. Second reading at the next sitting after today.

The Hon. P. L. McGeer presented to Mr. Speaker a Message from His Honour the Lieutenant-Governor, which read as follows:

WALTER S. OWEN
Lieutenant-Governor

The Lieutenant-Governor transmits herewith Bill (No. 78) intituled *Metric Conversion Act*, 1977 and recommends the same to the Legislative Assembly.

Government House, July 29, 1977.

By leave of the House, Bill introduced and read a first time. Second reading at the next sitting after today.

Mr. Speaker delivered a reserved decision as follows:

Honourable Members:

On Wednesday last a number of points of order and matters of privilege were raised relative to a "report" made by the Honourable Provincial Secretary as Chairman of the Special Committee of Selection. I indicated to the House that while it appeared at first glance all of the issues raised should be dealt with in the Committee, I would give further consideration to the various matters and report my findings.

On July 25, the House adopted the following motion, namely:

"That this House instruct the Committee of Selection appointed on the 13th day of January last to name a Special Committee to decide whether or not the Honourable 1st Member of Victoria, or the Honourable Member for Boundary-Similkameen, or the Honourable Member for Coquitlam has sat or voted in the Legislative Assembly when he was disqualified from so doing in consequence of his participation in the UBCM-Provincial housing study instituted by the Minister of Municipal Affairs and Housing and to which recent reference has been made in the Legislative Assembly, and to report its findings to the House:

"And that the Special Committee be authorized

- "(a) to commence sitting forthwith and to sit during sittings of the Legislative Assembly and during any period during which the Legislative Assembly is adjourned; and
- "(b) to request, if it deems necessary, during its hearings the opinion of a Judge of the Supreme Court of British Columbia on any question of law:

"And be authorized and required to allow representations of any person by counsel and examination and cross-examination of witnesses."

It is apparent that the Committee of Selection was thereby fixed with the obligation to name the members of the Special Committee and, without further reference to the House, the Special Committee in turn was fixed with the obligations imposed on it by Order of the House. This procedure is identical with that adopted by the House on November 5, 1973, as disclosed by the Journals of the House 1973 at pages 151–152.

It will be seen then that the "report" of the Honourable Provincial Secretary was in fact for the information of the House as to the members named to the Special Committee and was not a report in the usual sense.

Upon completion of the Honourable Provincial Secretary's report the following objections were taken, and I quote from the Votes and Proceedings of July 27 last:

"Mr. King rose on a point of order, namely, that members had been named to the Special Committee without notice or consent and those Opposition members would not participate in this Committee.

"Mr. Gibson rose on a point of order, namely, that as a member of the Committee of Selection, he had received no written notice of the meeting when

members of the Special Committee were named.

"The Hon. *Grace McCarthy* made a statement relating to a meeting of the Committee, held on June 26, when it was confirmed that a further meeting would be held today to finalize the work of the Committee.

"Mr. King rose on a further point of order, namely, that he had given no

undertaking to meet again.

"Mr. Barrett rose on a point of order relating to Standing Order 69 (2), and stated that notice had been given on behalf of the Official Opposition that, in prin-

ciple, none of the Opposition members would serve on the Committee.

"The Hon. R. H. McClelland requested Mr. Speaker, when considering the effect of Standing Order 69 (2), to take cognizance of the fact that one member of the Official Opposition and the Leader of the Liberal Party attended two meetings of the Committee of Selection with proposals as to the make-up of the Committee, thereby indicating they were prepared to serve on a committee which was of their construction and therefore could not be heard to now say that Standing Order 69 (2) is applicable.

"The Hon. W. R. Bennett (Premier) rose on a point of order, namely,

whether there is a duty on members to serve on Committees of the House.

"Mr. Cocke rose on a point of privilege and stated that his principles would not permit him to serve on the Committee."

In addition, I note that the Honourable Member for North Vancouver-Capilano also raised lack of written notice as a matter of privilege and has since directed my attention to sections 6 (h) and (i) of the Legislative Assembly Privileges Act.

Standing Order 119 requires that notice of the time and place of meetings of any Committee on Private Bills shall be affixed in the lobbies but our Standing Orders are silent with reference to notice of meeting of any other Committees of the House. I have been unable to find any ruling of a previous Speaker of this House on the point of written notice of meeting. I note that record of Parliamentary Debates (Westminster) (1871), at page 205, records that Mr. Speaker expressed the opinion that it was not irregular for a committee chairman, after a day had been fixed for the next meeting of the committee, to alter the date without having consulted all of the members of the committee. This ruling simply reflects that steps taken by a chairman in good faith do not ordinarily give rise to any question of breach of privilege. Drawing upon my own experience as a Member, and I am also advised, no past objection appears to have been taken when upon adjournment of a committee meeting, the time for a further meeting has been fixed without any written notice being later delivered.

In the present circumstances, I am bound to accept the statements of all Honourable Members and can only conclude, because of the apparent conflict between Honourable Members as to what had been agreed upon, that a misunderstanding has occurred. I cannot conclude, that the Honourable Provincial Secretary has, prima facie, in any way breached any of the provisions of the Legislative Assembly Privileges Act, or otherwise acted improperly in the light of her understanding of what had been agreed upon relative to the time and place of the meeting in question. I can, as I have said, only conclude that all Honourable Members proceeded in accordance with their respective understanding of what had been agreed upon.

Although, as has been previously ruled, procedural matters arising in Committees of the House shall be resolved in the Committee, I offer the following observations which may be of assistance to Honourable Members:

- 1. From the various statements of Honourable Members there appears to have been a misunderstanding as to whether or not a meeting of the Selection Committee was scheduled by general consent for immediately after the 10 o'clock photograph of the House on July 27. I suggest that notice of meeting to approach afresh and complete the committee business should be given in writing.
- 2. As to the duty imposed on Members to serve on Committees, the starting point is Standing Order 8 (which applies equally to Committees as a part of the House) which reads as follows: "Every Member is bound to attend the service of the House, unless leave of absence has been given him by the House."

Sir Erskine May, 16th edition, page 614, states: "A Member cannot relieve himself from his obligation as a Member to obey the commands of the House by declining to serve on a committee."

Sir Erskine May, 17th edition, page 117, states: "Neglect or breaches of duty by Members or officers of either House, other than corruption in the execution of their office and cognate offences may also be treated as contempt."

As instances of misconduct on the part of Members or officers of either House which would be regarded as contempt, the following may be mentioned: "The refusal of a Member to serve on a committee when his attendance, as in the case of a private bill committee, is made compulsory by standing or other orders."

Bourinot, 4th edition, page 462, states: "Every member of a legislative body is bound to serve on a committee to which he has been duly appointed, unless he can show the House that there are conclusive reasons for his non-attendance. If a Member is not excused and nevertheless persists in refusing to obey the order of the House, he can be adjudged guilty of contempt."

3. As to the operation of Standing Order 69 (2), which reads as follows: "It shall always be understood that no member who declares or decides against the principle of a Bill, resolution, or matter to be committed can be nominated on such Committee." I have been unable to find any previous occasion when a Speaker of this House has made any ruling with respect thereto. There is little assistance to be found from the practice of other jurisdictions because the House of Commons at Westminster appears to have no similar Standing Order and the House of Commons at Ottawa appears to have dropped its Standing Order 65 (formerly 78) which was the same as our Standing Order 69 (2).

However, Bourinot, 4th edition, page 461, under the heading "Members exempt from Serving" says: "The question arose in 1877 as to the precise meaning of this rule when the appointment of a committee on the coal trade was under discussion. The Speaker decided that no member who had expressed himself as opposed to the consideration of that question ought to be chosen. It appears that the rule was always in force in the Legislative Assemblies of Canada and is derived from ancient English usage. But a Member must be totally opposed, and not take simply exceptions to certain particulars of a bill or motion, in order to be excluded from a committee. It has also been decided in the Canadian House that a Member who opposes merely the appointment of a committee, cannot be considered as coming within the meaning of the rule."

A perusal of the House of Commons (Ottawa) Standing Orders of 1880 shows that its Standing Order 78 is analogous to our Standing Order 69 (2) and as stated by Bourinot, the rule is derived from "ancient English usage".

The case cited by Bourinot is to be found in Debates of the House of Commons Session 1880, Volume 1, at page 102. The circumstances of the case were that a motion was made and passed for the appointment of a Select Committee. Immediately after a division on the motion a member drew attention to the rule which he described as "the rule that Members named on a Committee of this kind, who vote against such a motion, cannot serve on that Committee. I ask, Mr. Speaker, for your ruling on that point." The Hansard report of the proceedings continue as follows:

"Sir John A. MacDonald: The objection ought to have been taken before the vote was recorded.

"Mr. Casey: But these gentlemen had not declared themselves in any way before they voted. I think Mr. Speaker will have to give directions to strike them off according to his ruling.

"Mr. Speaker: What I meant by the ruling I gave was this: That any member speaking against the question to be investigated by a committee, cannot serve upon that committee. I had, however, declared the motion carried, and it was too late for my Hon. friend to call my attention to the subject. The Hon. Member for Chateauquay, while he stated the committee was inopportune, did not declare himself against the question to be considered."

It will be seen then that this ruling is the basis for the interpretation of House of Commons (Ottawa) Standing Order 78 (our Standing Order 69 (2)) as stated by Bourinot, namely, "that a member who opposes merely the appointment of a Committee, cannot be considered as coming within the meaning of the rule." In other words, merely to vote against the formation of the Committee is insufficient. Further, it appears from Mr. Speaker Blanchet's ruling that, after he had declared the motion carried, it was too late to call his attention to the subject.

Applying this ruling to the points of order presently raised, the result appears to be that Members who expressly or by necessary implication declared themselves, during debate on the motion, to be against the principle involved are exempted under Standing Order 69 (2) from what would otherwise be their duty to serve on the Committee. Those members who did not so declare themselves prior to the motion passing are not exempted by Standing Order 69 (2). Accordingly, I can only suggest that Honourable Members could peruse Hansard to determine their status in relation to Standing Order 69 (2).

Having made these observations which I trust will be a useful guide to Honourable Members, I reiterate that it is for the Committee in question to complete its business within the Committee.

D. E. SMITH, Speaker

And then the House adjourned at 6.07 p.m.

Wednesday, August 3, 1977

Two o'clock P.M.

Prayers by Brig. Thomas Smith.

Mr. Wallace rose on a matter of privilege relating to payment of certain expenses incurred by him while serving on the British Columbia Conference on the Family, 1976, funded by the Department of Human Resources.

Order called for "Oral Questions by Members."

The Hon. L. A. Williams (Minister of Labour) presented the Second Annual Report of the Human Rights Commission of British Columbia for the year ended December 31, 1976.

Order for Committee of Supply called.

Pursuant to Order, the House again resolved itself into the Committee of Supply.

(IN THE COMMITTEE)

- 203. Resolved, That a sum not exceeding \$131,284 be granted to Her Majesty to defray the expenses of Ministry of Labour, Minister's Office, to 31st March 1978.
- 204. Resolved, That a sum not exceeding \$1,632,508 be granted to Her Majesty to defray the expenses of Ministry of Labour, Ministerial Administration and Support Service, to 31st March 1978.

205. Resolved, That a sum not exceeding \$28,036,112 be granted to Her Majesty to defray the expenses of Ministry of Labour, Job Training and Employ-

ment Opportunity Program, to 31st March 1978.

206. Resolved, That a sum not exceeding \$1,179,094 be granted to Her Majesty to defray the expenses of Ministry of Labour, Occupational Environment and Compensation Advisory Services, to 31st March 1978.

207. Resolved, That a sum not exceeding \$2,583,042 be granted to Her Majesty to defray the expenses of Ministry of Labour, Collective Bargaining and

Employment Standards Program, to 31st March 1978.

- 208. Resolved, That a sum not exceeding \$402,488 be granted to Her Majesty to defray the expenses of Ministry of Labour, Human Rights Programs, to 31st March 1978.
- 209. Resolved, That a sum not exceeding \$1,147,204 be granted to Her Majesty to defray the expenses of Ministry of Labour, Labour Relations Board, to 31st March 1978.
- 210. Resolved, That a sum not exceeding \$905,205 be granted to Her Majesty to defray the expenses of Ministry of Labour, Building Occupancy Charges, to 31st March 1978.
- 211. Resolved, That a sum not exceeding \$181,000 be granted to Her Majesty to defray the expenses of Ministry of Labour, Computer and Consulting Charges, to 31st March 1978.
- 1. Resolved, That a sum not exceeding \$3,580,426 be granted to Her Majesty to defray the expenses of Legislation to 31st March 1978.

Schedule A. Resolved, That a sum not exceeding \$9,481,384 be granted to Her Majesty to make good certain sums expended for the Public Service for the period ended March 31, 1976, and to indemnify the several officers and persons for making such expenditure.

Premier's Office	\$45,050
Department of the Attorney-General	4,118,910
Department of Education	13,330
Department of Finance	400,672
Department of Health	1,045,365
Department of Human Resources	2,200,006

Department of Labour Department of Lands, Forests, and Water Resources Department of Municipal Affairs Department of the Provincial Secretary	10,596 19,030 206,064 744,292
Department of Public Works	678,069

\$9,481,384

The Committee reported the Resolutions. Report to be considered forthwith.

The reports of Resolutions from the Committee of Supply on February 15 and 17, and March 3, 4, 8, 9, 16, 17, 21, 22, and 24, and June 17, 20, 21, 22, 23, 24, 28, 29, and 30, and July 7, 12, 14, 18, and 27, and August 3 were taken as read and received.

On the motion of the Hon. E. M. Wolfe (Minister of Finance) the Rules were suspended and the Resolutions from the Committee of Supply were read a second time, taken as read, and agreed to.

Resolved, That the House doth agree with the Committee in the said Resolutions.

On the motion of the Hon. E. M. Wolfe (Minister of Finance) it was Ordered— That Mr. Speaker do now leave the chair for the House to go into Committee of Ways and Means.

(IN THE COMMITTEE)

Moved by the Hon. E. M. Wolfe, That towards the making good the Supply granted to Her Majesty for the Public Service of the Province, there be granted from and out of the Consolidated Revenue Fund the following:

- (1) \$9,481,384 to make good certain sums expended for the fiscal year ended the 31st day of March 1976.
- (2) \$3,866,328,564 towards defraying the several charges and expenses for the fiscal year ending the 31st day of March 1978, such sum to include that authorized to be paid under section 1 of the Supply Act No. 1, 1977.

The Committee rose and reported the Resolution.

Resolution read a second time, taken as read, and agreed to.

The Hon. E. M. Wolfe (Minister of Finance) presented Bill (No. 79) intituled Supply Act, No. 2, 1977.

Ordered, That the said Bill be referred to a Committee of the Whole House forthwith.

(IN THE COMMITTEE)

Resolved, That the Committee rise and report to the House, recommending the introduction of Bill (No. 79) intituled Supply Act, No. 2, 1977.

Resolution and Bill reported.

Report adopted.

Bill introduced and read a first time.

By leave of the House, the Rules were suspended and the Bill read a second time.

By leave of the House, the Rules were suspended and the Bill referred to a Committee of the Whole House to be considered forthwith.

The Bill was committed, reported complete without amendment, and, by leave of the House, the Rules were suspended and the Bill *Ordered* to be read a third time.

Bill read a third time and passed.

On the motion of the Hon. R. H. McClelland, the House proceeded to "Public Bills and Orders".

On the motion for the second reading of Bill (No. 44) intituled Systems Act a debate arose, which was, on the motion of Mr. Levi, adjourned to the next sitting of the House.

Resolved, That the House, at its rising, do stand adjourned until 8 o'clock p.m. today.

And then the House adjourned at 6.01 p.m.

Wednesday, August 3, 1977

EIGHT O'CLOCK P.M.

By leave, the House proceeded to "Public Bills and Orders."

The House resumed the adjourned debate on the motion for the second reading of Bill (No. 44) intituled Systems Act.

The debate continued.

His Honour the Lieutenant-Governor having entered the House, and being seated in the chair—

Mr. Speaker addressed the Lieutenant-Governor as follows:

MAY IT PLEASE YOUR HONOUR:

We, Her Majesty's most dutiful and loyal subjects, the Legislative Assembly of the Province of British Columbia, in Session assembled, approach Your Honour with sentiments of unfeigned devotion and loyalty to Her Majesty's person and Government and humbly beg to present for Your Honour's acceptance Bill (No. 79) intituled Supply Act, No. 2, 1977.

To this Bill the Clerk of the Legislative Assembly, Ian M. Horne, Q.C., by His Honour's command, did thereupon say:

"In Her Majesty's name, His Honour the Lieutenant-Governor doth thank Her Majesty's loyal subjects, accept their benevolence, and assent to this Bill."

His Honour the Lieutenant-Governor was then pleased to retire.

The debate continued on Bill (No. 44).

On the motion of Mr. King, the debate was adjourned to the next sitting of the House.

Resolved, That the House, at its rising, do stand adjourned until 2 o'clock p.m. tomorrow.

And then the House adjourned at 10.59 p.m.

Thursday, August 4, 1977

Two o'clock P.M.

Prayers by the Rev. H. T. Allen.

Mr. Gibson rose on a point of privilege relating to statutory requirements for the tabling of annual reports and other statements.

Mr. Speaker stated he would take the matter into consideration.

By leave, the Hon. *Grace McCarthy* (Provincial Secretary and Minister of Travel Industry) tabled the Report of the Commission of Inquiry into the Grizzly Valley Natural Gas Pipeline, dated August 2, 1977.

Order called for "Oral Questions by Members."

The Hon. K. R. Mair presented to Mr. Speaker a Message from His Honour the Lieutenant-Governor, which read as follows:

Walter S. Owen
Lieutenant-Governor

The Lieutenant-Governor transmits herewith Bill (No. 81) intituled *Liquor Control and Licensing Amendment Act*, 1977 and recommends the same to the Legislative Assembly.

Government House, July 29, 1977.

By leave of the House, Bill introduced and read a first time. Second reading at the next sitting after today.

By leave, the Hon. W. N. Vander Zalm (Minister of Human Resources) tabled a reply to a question asked by the Member for Burnaby North relating to the duties of Ms. Dianne Hartwick.

The House proceeded to the Order "Public Bills in the Hands of Private Members."

On the motion for the second reading of Bill (No. M 201) intituled *Floating Homes Regulation Act* a debate arose.

Mr. Speaker ruled the Bill out of order in the hands of a private member as it offended against Standing Order 66.

Bill Ordered dropped from the Order Paper.

On the motion for the second reading of Bill (No. M 202) intituled *Freedom* of *Information Act* a debate arose, which was, on the motion of the Hon. G. B. Gardom, adjourned to the next sitting of the House.

On the motion for the second reading of Bill (No. M 203) intituled An Act to Amend the Human Rights Code of British Columbia a debate arose, which was, on the motion of Mr. Gibson, adjourned to the next sitting of the House.

On the motion for the second reading of Bill (No. M 204) intituled Restriction of the Use of Spring Traps Act a debate arose.

Mr. Speaker ruled the Bill out of order in the hands of a private member on the ground that it offended Standing Order 67, as it provided the imposition of fines and penalties without the consent of the Crown.

Bill Ordered dropped from the Order Paper.

On the motion for the second reading of Bill (No. M 205) intituled *Telephone Directories Dual Listing Act* a debate arose.

On the motion of the Hon. Jack Davis, that the debate be adjourned to the next sitting of the House, the House divided.

Motion agreed to on the following division:

YEAS—29

Veitch	Fraser	Llovd	Nielsen
Rogers	Curtis	Kerster	Bawlf
Mussallem	Chabot	Kempf	Mair
Loewen	Wolfe	Kahl	Williams
Schroeder	Bennett	Haddad	McClelland
Jordan	Gardom	Davidson	Hewitt
Shelford	McCarthy	Vander Zalm	Davis
Calder	fith Bill (No. 81) is		

NAYS—16

cy Gibson Nicolson	Stupich King Barrett Macdonald
Dailly	Macaonala
	cy Gibson

On the motion for the second reading of Bill (No. M 206) intituled An Act to Amend the Vital Statistics Act a debate arose.

Mr. Speaker ruled the Bill out of order in the hands of a private member as offending Standing Order 66.

Bill Ordered dropped from the Order Paper.

On the motion for the second reading of Bill (No. M 207) intituled British Columbia Petroleum Sales Act a debate arose.

Mr. Speaker ruled the Bill out of order in the hands of a private member as offending Standing Orders 66 and 67.

The ruling of the Speaker was challenged.

The ruling of the Speaker was sustained on the following division:

YEAS—25

Veitch	Curtis	McCarthy	Nielsen
Rogers	Chabot	Kerster	Bawlf
Mussallem	McGeer	Kahl	Mair
Loewen	Wolfe	Haddad	Williams
Schroeder	Gardom .	Davidson	McClelland
Jordan	Phillips	Vander Zalm	Davis
Fraser	•		

Nays—20

Wallace, B.	D'Arcy	Nicolson	Barrett
Barber	Levi	Lea	Macdonald
Brown	Wallace, G. S.	Dailly	Shelford
Barnes	Gibson	Stupich	Calde r
Lockstead	Lauk	King	Kempf

Bill Ordered dropped from the Order Paper.

By leave, the House proceeded to "Public Bills and Orders."

The House resumed the adjourned debate on the motion for the second reading of Bill (No. 44) intituled Systems Act.

The debate continued.

The House divided.

Motion agreed to on the following division:

YEAS-28

Veitch	Calder	Gardom	Vander Zalm
Rogers	Fraser	McCarthy	Nielsen
Mussallem	Curtis	Kerster	Bawlf
Loewen	Chabot	Kempf	Mair
Schroeder	McGeer	Kahl	Williams
Jordan	Wolfe	Haddad	McClelland
Shelford	Bennett	Davidson	Davis
		Nays—15	

Wallace, B.	D'Arcy	Lauk	King
Barber	Skelly	Nicolson	Barrett
Barnes	Wallace, G. S.	Dailly	Macdonald
Lockstead	Gibson	Stupich	

Bill read a second time and *Ordered* to be placed on the Orders of the Day for committal at the next sitting of the House after today.

On the motion for the second reading of Bill (No. 31) intituled Assessment Amendment Act, 1977 (No. 2) a debate arose, which was, on the motion of Mr. Wallace, adjourned to the next sitting of the House.

Resolved, That the House, at its rising, do stand adjourned until 10 o'clock a.m. tomorrow.

And then the House adjourned at 5.59 p.m.

Friday, August 5, 1977

TEN O'CLOCK A.M.

Prayers by the Rev. C. Barner.

The House proceeded to "Public Bills and Orders."

The House resumed the adjourned debate on the motion for the second reading of Bill (No. 31) intituled Assessment Amendment Act, 1977 (No. 2).

The debate continued.

The House divided.

Motion agreed to on the following division:

YEAS-26

Veitch	Shelford	Gardom	Vander Zalm
Strongman	Calder	Phillips	Nielsen
Rogers	Fraser	McCarthy	Bawlf
Mussallem	Curtis	Kempf	Mair
Loewen	Chabot	Kahl	Williams
Schroeder	Wolfe	Haddad	McClelland
Jordan	Bennett		

NAYS—16

Wallace, B.	Lockstead	Lauk	Dailly
Barber	Skelly	Nicolson	Stupich
Brown	Levi	Lea	Barrett
Barnes	Wallace, G. S.	Cocke	Macdonald

Bill read a second time and Ordered to be placed on the Orders of the Day for committal at the next sitting after today.

On the motion for the second reading of Bill (No. 70) intituled *Strata Titles Amendment Act*, 1977 a debate arose, which was, on the motion of Mr. *Barber*, adjourned to the next sitting of the House.

Resolved, That the House, at its rising, do stand adjourned until 2 o'clock p.m. on Monday next.

Mr. Speaker delivered a reserved decision as follows:

Honourable Members:

On Thursday last, the Honourable Member for North Vancouver-Capilano rose on question of privilege which he stated to be one "affecting the performance

of duties by Members of the House". I note however in the final paragraph of his statement the Honourable Member states "Unlike a question of privilege which is ordinarily an individual case and must be taken up at the earliest opportunity, these contempts are continuing and may be raised at any time." The Honourable Member cites no authority for this statement but it indicates that I should distinguish between "breach of privilege" and "contempt". The distinction is well expressed in the 16th edition of Sir Erskine May, at page 43, as follows:

Each House also claims the right to punish actions, which, while not breaches of any specific privilege, are offences against its authority or dignity, such as disobedience to its legitimate commands or libels upon itself, its officers or its Members. Such actions, though often called "breaches of privilege" are more properly distinguished as "contempts".

In support of this claim, the Honourable Member cited a number of instances of tabling of reports at dates later than the date required by statute. These instances included the following:

- (1) Annual statement required by March 31, 1976, under the Capital Improvement District Act was tabled April 27, 1976.
- (2) Annual report required by April 1, 1976, under the *Debtor Assistance Act* was tabled June 1, 1976.
- (3) Annual reports required by April 1, 1976, and January 28, 1977, under the *Department of Highways Act* were tabled April 5, 1976, and March 16, 1977, respectively.
- . . . and so on.

The Honourable Member has not alleged that he or any member of the House complained at earlier date and in particular on or shortly after the dates when the subject reports ought to have been tabled. It seems to me that if any member felt impeded in the performance of his duties by reason of late tabling, complaint would have been made before August 4, 1977. It is not for the Speaker to condemn or condone any failure to meet statutory deadlines for tabling of reports but I must determine, as observed by Mr. Speaker Dowding (1975 Journals, at page 43) "if the matter is one calling for intervention before proceeding to the normal business of the House, i.e., a prima facie breach requiring immediate interposition." I must also determine if the matter has been raised at the earliest opportunity (see May, 17th edition, at page 378).

The Journals of the House disclose other cases of late tabling over a period of years, and as it has been held the House will punish in one session offences that have been committeed in another and that breach of privilege in one Parliament may be punished in another succeeding, it is readily apparent what the result might be if the House is called upon to immediately abandon its scheduled order of business.

In view of the long delay in raising this matter and the fact that it does not appear that the Honourable Member for North Vancouver-Capilano made any earlier complaint that he was being impeded in performance of his duties, I cannot conclude at this late date all other business of the House shall immediately be set aside to debate the matter. It is clearly a situation calling for the Honourable Member from North Vancouver-Capilano to pursue the matter further by notice of motion should he so desire, and I so rule.

D. E. SMITH, Speaker